Geographical aspects of markets analysis: market definition and remedies

ARCEP experience

Vienna 20th of June 2008



Market definition: principles of the framework

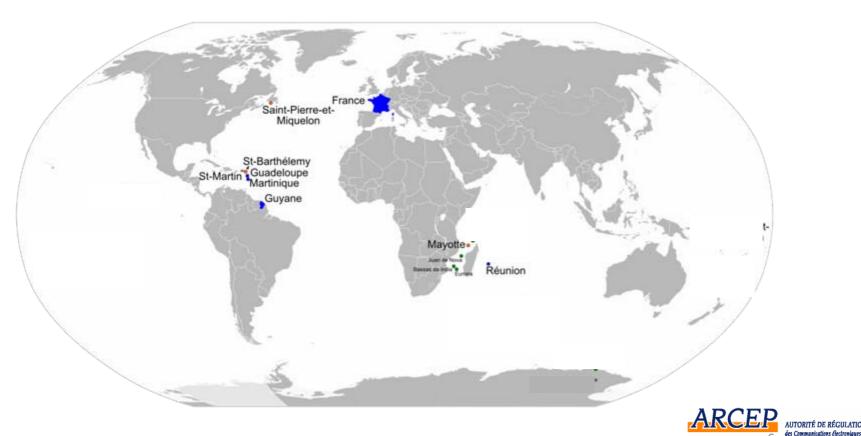
- "Relevant Market" definition:
 - supply-side and demand-side substitutability analysis
 - Geographical scope of the market
- According to established case-law, the relevant geographic market comprises an area:
 - in which the undertakings concerned are involved in the supply and demand of the relevant products or services,
 - in <u>which area the conditions of competition are similar or sufficiently homogeneous</u> and <u>which can be</u> <u>distinguished from neighbouring areas</u> in which the prevailing conditions of competition are appreciably different.
- In the electronic communications sector, the geographical scope of the relevant market has traditionally been determined by reference to two main criteria:
 - Area covered by the network
 - Existence of legal and other regulatory instruments



Market definition: French specificities

- France is a multi-territories country
 - Metropolitan France
 - Overseas territories (Réunion, Guadeloupe, Martinique, Guyane, Mayotte, Saint Martin, Saint Barthélémy and Saint Pierre et Miquelon)
- Cable operators are almost not (yet ?) present
 - Retail fixed Telephony: less than à 0,5 million vs. 40 millions.
 - Retail broadband Internet access: less than a million vs. 15 millions with –DSL.

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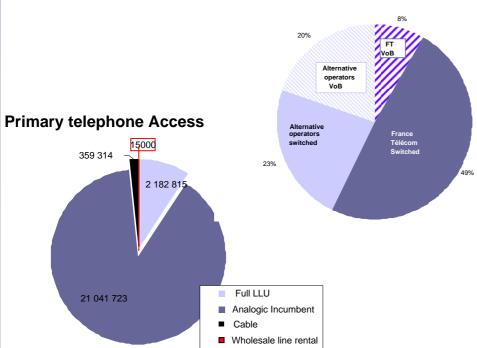
Market definition: Retail markets

- Fixed telephony and broadband markets : the incumbent's footprint all over the territories
 - France Télécom established all over the territories
 - Underlying network coverage

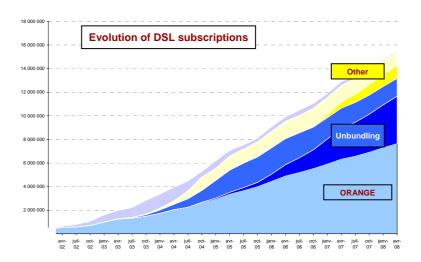
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- Uniform commercial practices and pricing
- Homogeneity of competitive conditions

Fixed Residential Telephony (2006)







Mobile telephony markets

Zones	Market shares (2007, March	ı)
Métropole	Orange France	45%
	SFR	34%
	Bouygues Télécom	17%
	MVNO	3%
Antilles - Guyane	Orange Caraïbe	58%
	Digicel	27%
	Outremer Télécom	13%
	Others	2%
Réunion - Mayotte	SRR	71%
	Orange Réunion	28%
	Outremer Télécom	1%
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Market definition: Wholesale markets

Homogeneity of competitive conditions all over territories

- Call origination on the public telephone network provided at a fixed location.
 - France Télécom possesses 95% to 99% of access and its network covers all territories
- INTRA TERRITORIAL transit services in the fixed public telephone network
- Wholesale (physical) network infrastructure access (including shared or fully unbundled access) at a fixed location.

Argument of Area covered by the network

- Call termination on individual public telephone networks provided at a fixed location.
- INTER TERRITORIAL transit services in the fixed public telephone network
- Argument of Existence of legal and other regulatory instruments
 - Voice call termination on individual mobile networks
 - Each MNO operates on a geographical zone, delimited by its main commercial activity, given its delivered authorization to use spectrum or access agreements signed with others operators with such authorization.
- Specific case : "Aéroport de Paris"



Market definition: impact of expansion of infrastructures competition

- On the Bitstream offers market, three types of zone are outlined with respect to infrastructure deployments:
 - Type A corresponding to the ULL zone where several operators are able to provide
 - Type B where only FT is able to provide
 - Type C where no operator able to provide

Characteristics of these zones:

- broken up, not homogeneously spread
- boundaries evolving with rhythm of infrastructure deployment for FT AND alternative operators

DSL Coverage	2001	2002	2003	2004	2005	2006	2007
FT	36%	66%	74%	80%	90%	97%	98%
ULL	0%	0%	10%	35%	50%	54%	60%

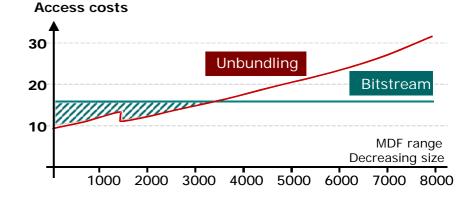
- Factors preventing a strict geographic market definition:
 - Prospective approach: no fixed and sustainable boundaries for ULL at this stage
 - Role of local authorities investments
 - Demand in bitstream offers by operators at a national level



Remedies:

generic obligations, geographic terms

- Pricing obligation on FT's bitstream offers
 - « cost orientation unless eviction with respect to ULL tarifs »



- Mobile call termination rates (on nonmetropolitan territories)
 - Outremer Telecom is SMP on MCT market delimited by its own network coverage which effectively covers several overseas territories.
 - Obligation of non excessive MTR with price cap implementation
 - Terms of price cap depending on entry date on the different territories

	Guyane	Gaudeloupe Martinique	Mayotte	Réunion	
Entry date	dec. 2004	dec. 2005	dec. 2006	mar. 2007	
Price cap 2008	19,2	22,9	27,2		
Price cap 2009	13,7	15,7	17,5		



Remedies: generic obligations, geographic terms

Retail market for fixed telephony communications for non-residential

- France Télécom has been recognized as having SMP
- (Among others) Obligations of <u>non eviction</u> pricing.
- FT submitted "non public prices scales" to ARCEP
 - Specifically designed for corporate customers where some room should be allowed to enable negotiation and competition between operators
- Implementing the price squeeze test, ARCEP considered some adjustments that were based on "geographical aspects".

Namely, several price levels were approved depending on the structure of competition on a specific MDF, the actual availability of copper pairs, ...

